

## MAYOR'S MESSAGE URGES FRONTAGE TAX LAW BE APPLIED; CITY NEEDS

(Continued from page one)

be ascertained by an analysis of its causes and an investigation as to the probability of a continuation of such causes.

Much, but not all, has been accomplished by wise legislation in the solution of the problems thus presented. The present tax system, which has been revolutionized by making our city government independent with respect to revenues and expenditures, and by substituting for a fixed tax rate for all purposes elastic rates to meet varying requirements, has resulted in a large increase in revenues. It is believed that these changes will go far toward fixing the responsibility on the local supervisors and making obvious to the people the relation between the taxes they pay and the benefits they receive in return. To this must be added all of the license fees other than liquor license fees, and district court fines and costs; also liquor license fees, circuit court fines and costs, and water and sewer rates. This system may be improved, however, by turning over to city government the assessment and collection of taxes within the city and county.

As far as can be ascertained the present status of the finances of our city government is such as to require most careful thought in order to avoid a period of financial deficiency at an early date. There should be careful investigation followed by wise discrimination. It should not be forgotten that the balance shown shortly after a tax-paying period is not a true indication of the amount that can safely be appropriated, and sufficient should be maintained to carry our city government to the next tax-paying period. The gap between needs and means ever tends to widen, and it is seldom bridged satisfactorily for any considerable period. The task of making ends meet is perennial, as the desire to have and reluctance to pay pull in opposite directions. However much economy may be exercised, however much efficiency may be achieved, the fact remains that, with the rapid growth of our metropolis and the full realization of the needs and obligations, the expense is constantly increasing.

It is almost impossible at this time to give estimates of receipts and expenditures for the present period with out first taking office and going into the question of finances more thoroughly. These, however, will be prepared and submitted in a subsequent message.

### PUBLIC ROADS

This subject is of vital importance to the community, as evidenced by the increase in public interest that has been manifested so much of late. Already the proposition of good road construction and maintenance is attracting wide attention. The need of good roads is becoming more and more pressing, especially in the district of Honolulu, on account of the rapid growth of our metropolis and the increased traffic.

Much of the increased expenditure of our city government is inherently necessary, as, for instance, that which is expended on roads is expended for excellent purposes and may be expended wisely; but even if much is expended unwisely, the increased expenditure may be sufficiently compensated for in the educational value and the possible greater degree of satisfaction which come from local government. The fact remains, however, that all these increased expenditures require vast sums of money and that, if they are allowed to continue to be increased as they have been increasing during the six years of our city government, there must be an increase in taxation.

Betterments resulting from street improvements, especially in the district of Honolulu, should be borne more largely by those who are especially benefited thereby, as the amount available for road work is entirely inadequate and should be largely expended in the construction and maintenance of roads in the outlying districts. By an act passed by the legislature our city government is empowered to provide for street improve-

ments in the district of Honolulu and to assess and collect the cost of same from the property benefited thereby. Similar provision was made for the opening and widening of streets in said district. In either case the property owners may take the initiative. By this wise legislation much of the increased expenditure of our city government may be overcome, and I recommend the enforcement of such acts. The operation of such laws may not prove entirely satisfactory, but this can be remedied by proper legislative action.

It should be borne in mind that roads are not revenue-producing. On the contrary, they entail enormous and continuous expense for maintenance. And in the case of our belt road, unless the same is properly kept up it will not last the life of the bonds issued for its construction. Care must be taken not to squander the substance of our successors in lavish expenditures and neglect to preserve for them what we are to enjoy and they are to pay for.

### WATER AND SEWER WORKS.

The water and sewer works were transferred to the city and county last June with the obligation to meet the interest and sinking fund on the bonds which they represent. These works have been considerably extended. There is, however, pressing need of further extensions and improvements in the waterworks in order to reduce the cost of operation, afford greater protection from fire, reduce insurance rates, and keep pace with the needs of our rapidly growing metropolis. There is even greater need of the extension of the sewer system for sanitary reasons.

The water and sewer works are not yet on a satisfactory financial basis, nor can they be until the rates are regulated in a business-like way. With this end in view meters are being installed to determine the supply, and consumers' meters are being installed as rapidly as practicable to determine the amount used.

Some objection has been raised to the adoption of the meter system, but this is gradually disappearing as the matter becomes better understood. Under the flat rate system there is great waste and consequent cost of maintenance, not only in pumping water but in pumping sewerage, which is greatly increased by reason of extravagance and recklessness in the use of water. Unless the cost is reduced, the rates must be raised in order to meet the interest and sinking fund on the bonds, which these works represent, or else the growing needs of the city cannot be met. The only way to prevent waste is to induce each user to act as his own inspector by making it worth his while to do so by means of the meter system. There is no more reason why water should be supplied without measurement than there is why gas or electricity should be so supplied. The flat rate system compels those who are careful to pay the bills of those who are wasteful. By the use of meters the cost can be reduced to a minimum and the prices fixed so as just to pay the cost. Furthermore, the city is largely dependent on an artesian supply, which is gradually falling and will necessarily be drawn upon more largely in the future. Unless this is conserved, the city may find itself at no distant date with a wholly inadequate water supply.

It would probably be advisable to discontinue sewer rates and fix the water rates so as to bear the cost of both the water and sewer systems. Although the sewer rates do not amount to a great deal, it is somewhat difficult to collect them. The water and sewer systems should be constructed and operated in conjunction with each other.

Under the terms of the transfer of the water and sewer works to the city and county, all revenues derived from said works shall be paid into the treasury of the territory, or of said city and county, and there held for certain specific purposes. The act making this transfer should be amended in order to put the water and sewer works on an independent, self-sustaining basis, and I urge that the present board of

supervisors will so recommend to the coming legislature.

### ENGINEERING DEPARTMENT.

Two years ago this department and the road department, and last year the water and sewer department, were coordinated by providing for the appointment of the same person over each of them. This has resulted in the anticipated advantages of unity, economy and efficiency, but it has not been entirely without disadvantages. There has been too much for one man to attend to without more adequate provision for superintending assistants.

There should be a man at the head of the road department, corresponding to that at the head of the water and sewer department; that is, regarding these three departments as practically in the nature of bureaus of one department, each bureau should have a superintending head in addition to the office force, excepting that the head of all three may well act as superintendent of one of them; and the office force of each bureau should be regulated that none would be in each other's way. This is needed especially in view of the large amount of detail work involved in the engineering department, and the possible increased activities of said department under the recent frontage tax law.

Public opinion seems to be opposed to a division of these three departments of our city government. It was the same cry six years ago which resulted in the coordination of these three departments. While such coordination has had its anticipated advantages, it has also had its disadvantages; and two years later this was overcome by providing a superintending head for each of the said departments. Following the analogy of our territorial government, I urge that the engineering department, road department and water and sewer department be divided in the manner suggested.

### PUBLIC HEALTH

Six years ago there were transferred from the territory to the city and county the inspection of fish, meat and cattle in cooperation with the territorial bureau of agriculture and forestry; dairies in cooperation with the federal and territorial food commissioner and analyst; buildings, plumbing, house sewers, the licensing of restaurants and laundries subject to the approval of the territorial board of health as to suitability of locality; and the maintenance of hospitals.

These transfers, considering the extremely cosmopolitan population, the subtropical climatic conditions, and the location of these fair isles of the seas at the crossroads of commerce between the Orient and Mexican and Central and South American countries, make the subject of public health one of imperative moment, especially as a duty of self-preservation locally.

Provision should be made for the proper inspection of dairies and other sources of infection. Fish, meat and other articles of foodstuff should be properly inspected before they are offered for sale. At present this work is conducted by the police department which already has so much to do that it cannot devote the necessary attention.

### CITY AND COUNTY HOSPITAL

The city and county should have an extensive hospital with accessories for the scientific investigation and treatment of infectious diseases, more especially for the treatment of indigent cases. This need is becoming more urgent on account of the rapid increase in population. In like manner provision should be made for the indigent, for the present, however, I recommend that liberal appropriations be made for the Queen's hospital, maternity home, Leahi Home and the Salvation Army Home.

### CITY HALL

Two years ago an effort was made through the legislature to secure an appropriation, by way of advancement for the acquiring of a suitable site and the construction thereon of a city hall, but unfortunately it failed. As yet our city government is still paying rent for its quarters, and with the transfer of the water and sewer works from the territory to the city and county, this expense has been increased.

The need of a city hall is becoming more urgent on account of the increased functions of our city government. Provision should be made for the advancement of funds by the territory to the city and county for the acquiring of a suitable site and the construction thereon of a municipal building. In order to keep pace with the rapid growth of our metropolis, I urge that the present board, will so recommend to the coming legislature.

### PROMOTION

The promotion work conducted by the Hawaii Promotion Committee has offered great inducement to tourists. Frequently, strangers visit the city hall seeking information descriptive of these islands. Provision should be made for the dissemination of such information by one versed in publicity matters, who should also act as clerk to the various committees of the board of supervisors.

Hawaii has greatly benefited through the work of the Promotion Committee, and I recommend that a liberal appropriation be made for such work.

### PUBLIC PARKS AND PLAY-GROUNDS

These were transferred to the city and county two years ago. Much has been accomplished in the past toward their improvement, but much remains to be done in order to keep pace with the rapid growth of our metropolis. In order to make our parks as typically Hawaiian as possible, Hawaiian trees should be preferred to the foreign varieties.

### CONCLUSION

It is impossible to review in a message of this character the work that has been accomplished by the last administration or to refer to all the subjects requiring your attention. I commend to your careful consideration the reports of the various departments of our city government.

Seldom have the various boards of supervisors been confronted with so many important problems as now. May

## VALEDICTORY OF OLD BOARD GIVEN BY M. C. PACHECO

(Continued from page one)

one or two matters, yet unfinished were disposed of. Then Retiring Mayor Fern called upon the various members in turn for brief expressions of opinion or sentiment appropriate to the occasion.

### Pacheco Speaks Forcefully.

Pacheco proved the board's true valedictorian. He spoke only a few minutes but his eloquence and forcefulness commanded the close attention of his audience.

"I suppose swansongs always are in order when public bodies go out of office," he began. "Personally I shall not take much of your time, however, Mr. Mayor and fellow-members. I wish to state that during the two years I have been in office I have tried to fulfill my duties to the best of my ability. I have not at any time done other than my conscience dictated in any matter. Conscience has dictated my vote—personal grudge, no spite, nor revenge have ever controlled my deliberation or action, whatever my enemies may have thought or said to the contrary.

"This board has accomplished certain results, the effect of which can be seen only as time passes. The time will come when the people will realize, I believe, that the board of 1913-1914 did its full duty toward the public. The people do not realize it now.

"The people's failure to return us to office was not the fault of this board, but of certain political combinations working against us.

### People Are Competent.

"I've often asked myself if county government as tried out here has proved a success, and if the people of the community are fit to govern themselves. As I go out of office today I feel that the people are wholly fit and competent. Their action at the recent election is not to be taken as a true criterion to judge of their fitness for self-government—rather it is a failure of the individual members of the board. The people want harmony."

Every other member except Sam Hardesky had a few words to say. Mayor Fern's speech was somewhat abbreviated by the sudden appearance of the incoming supervisors. His erstwhile fluency of speech appeared seriously impeded by frequent and unexpected attacks of throat trouble which caused him to swallow deeply and often. He managed to enunciate the fact that he did not have much to say, however, and a few of his further remarks were drowned in the sudden sad notes of Aloha Oe, the tones of Bandmaster Berger's musicians swelling upward from the hall below in cadence and volume that took the minds of his hearers entirely away from what Fern had to say. At the last he was heard distinctly to announce, however, that he handed his resignation and those of his conferees to Mayor Lane and the new supervisors, and that he gave them his aloha nui.

### McClellan Straightforward.

William H. McClellan, the oldest member of the old board in point of service and who has been chairman of the ways and means committee the last two years, said:

"I feel that I've done my part in trying to make our county government a success. We of course have been subjected to criticism, but every man who takes public office must realize at the outset that he will be subjected to that.

"The people must be made to understand more clearly one basic principle of all government—and more particularly in county government—because that comes closest home to them, is that there is always just a certain amount in their public treasury—no more—and that with that money just a certain amount of work can be done—and no more. No board can be expected to satisfy all demands, for no county treasury ever will be big enough for that. It is always a question of how best to use the money available—how projects are most needed.

"In the six years I have been supervisor I have never seen anything that looked like public work that was not done as it should be done, or money improperly and wastefully spent. I know every man on the county board in those six years was giving the people his best thought and work.

"I wish to congratulate the incoming board, and express the hope that its members will make an enviable record for themselves."

Trouble over a girl is alleged to have led to a cutting affair in Pauoa valley yesterday afternoon when K. Kiyama, a Japanese, was taken to the hospital suffering from several cuts about the head and body. The Japanese told the police that he was assaulted by Ah Kim, a Chinese.

Automobile number 706 is reported to the police to have received considerable damage through a collision with Rapid Transit car number 46 last night on King street near Desha lane. No blame is attached to the motorman. The driver and occupants in the automobile escaped serious injury.

The standards of the past be excelled by this board and a new one be set for your successors.

## TRIAL SET FOR OLD CASES IN FEDERAL COURT

Calendar is Cleared and Petit Jury Ordered to Begin Work Wednesday Morning

The beginning of the New Year was observed in the federal court this morning by a thorough house cleaning, which included the clearing of the calendar and setting for trial a number of cases which have been ending for several weeks past. Members of the petit jury, to the number of 28, were present, and were excused until Wednesday morning at 8:30 o'clock, instead of tomorrow morning, as was the original plan.

Action for trial, or other disposition, was taken in the following cases: Albert Machado and Edward Cluett, white slavery, continued until 10 o'clock tomorrow morning for disposition.

Alvira C. Field and Joseph Enos, statutory, set for January 7 for trial. Ki Kong, selling liquor without a government license, continued until January 18 for trial.

Nishikawa and Isagawa, selling liquor without a government license, trial to follow that of Ki Kong.

Manual M. Pavao, statutory, continued until January 6 for trial.

James F. Field, now serving a term in Oahu prison on a murder charge, charged in the federal court with having sold liquor without a government license, trial to follow that of Alvira C. Field.

Akloka Kinchita, bigamy, continued until January 11 to be set for trial.

United States District Attorney Jeff McCann said today that no definite date has as yet been set for the calling of another session of the federal grand jury, and was noncommittal as to whether any special investigations are to be made by that body. It is believed, however, that the greater part of the work to be done by the jury will have to do with the opium cases which have been brought to the attention of the United States commissioner during the past month, as well as several statutory cases.

The members of the petit jury who reported for duty this morning were: H. B. Weller, Honolulu; Charles Dunne, Kaneohe; George Davis, Kaneohe; J. L. Holt, Honolulu; William Higgins, Hilo; G. W. Clark, Honolulu; Willard R. Grace, Honolulu; F. O. White, Honolulu; S. J. Lytle, Honolulu; G. K. Ewald, Honolulu; Charles Spencer, Honolulu; Henry Gunther, Honolulu; R. C. Seale, Honolulu; Bernard Beardmore, Honolulu; F. H. Kilbey, Honolulu; Charles Olsen, Kaneohe; S. S. Peck, Honolulu; A. F. Thayer, Honolulu; W. G. Scott, Paia; Maui; J. M. McCabe, Heala; Joaquim Souza, Kaneohe; G. A. Martin, Honolulu; J. M. Irvine, Honolulu; John Waterhouse, Honolulu; R. J. Buchly, Honolulu; George Guild, Honolulu; A. C. Nielson, Kaneohe.

Clerk Augustus E. Murphy said today that he probably will draw the jurors for the April term of the federal court the first week in March.

## CIVIL SERVICE COMMISSION IS TO BE CHANGED

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visors under ordinance, he and they are hereby notified that their tenure of office shall cease on the 31st day of January, A. D. 1915, and that their offices are hereby declared vacant from and after said date and upon the appointment and qualification of their successors.

Possibly foreseeing such a move, the Civil Service Commission took advantage of its five days of life and held a meeting Saturday night for the purpose of putting "Banana Jack" Kakaia on the county payroll as clerk to the sheriff.

Another surprise was handed out to the spectators by Arnold when that supervisor presented a resolution instructing heads of appointive departments to give notice to deputies and other appointive employees that tenure of office of the latter likewise will expire on January 31. Hollinger and Larsen entered an emphatic negative vote on the measure.

The resolution introduced by Arnold to discharge the Civil Service Commissioners also served similar notice to the various appointive heads of the different city departments that the axe would fall upon them January 31. Despite previous reports to the opposite effect, Fire Chief Thurston was included, although it has been declared that Thurston cannot so be removed.

### First Meeting Harmonious.

The reported objection to the mayor's committee appointments did not materialize today. There are well-founded rumors that the objection was brewing this morning but the supervisors behind it did not muster sufficient strength to make a fight and decided that they would begin their administration in harmony.

With the closing of retiring Mayor Fern's address and his subsequent official action in turning over the office to Mayor Lane, the latter, followed by the new supervisors, attended the sets vacated. At the behest of Mayor Lane, Rev. Akaioka Akana offered prayer for the success of the new officials.

The mayor followed with a message

Ladies!

There are

34

Shades in Phoenix Hose at 75 cents the pair

Men!

There are

14

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The CLARION

dealing with the various city affairs, touching on everything advocated before election with the exception of the proposed emergency hospital, which was not mentioned. The assignments of the supervisors to the several committees was accepted by the board without protest.

### Standing Committees.

The committees and the appointments thereto are as follows: Ways and Means—Daniel Logan, chairman; Ben Hollinger, Robert Horner.

Public Expenditures—Ben Hollinger, chairman; Daniel Logan, James C. Quinn.

Roads, Bridges, Parks and Public Improvements—James C. Quinn, chairman; Chas. N. Arnold, William Ahia, Police Department—Robert Horner, chairman; William Ahia, William Larsen.

Fire Department, Electric Lights and Police and Fire Alarm System—Chas. N. Arnold, chairman; Ben Hollinger, William Larsen.

Sanitation and Health—William Ahia, chairman; James C. Quinn, Daniel Logan.

Water and Sewer Works—William Larsen, chairman; Robert Horner, Chas. N. Arnold.

### VESSELS TO AND FROM THE ISLANDS

(Special Wireless to Merchants' Exchange.)

Monday, Jan. 4.  
PORT GAMBLE—Sailed, Jan. 3: Schr. Okonagon, for Honolulu.  
SAN FRANCISCO—Arrived, Jan. 4: 7 a. m.: S. S. Shinyo Maru, hence Dec. 29.  
U. S. A. T. Thomas, sails at midnight, for San Francisco.

## CONKLING TAKES HOLD BUT MEN STICK TO JOBS

The report that all employees in the city and county treasurer's office would resign upon the induction into office of D. L. Conkling, the new treasurer, had not been verified up to a late hour this afternoon. Up to that time the old employees, with the exception of Palmer P. Woods, assistant treasurer, were retaining the old jobs and had not tendered their resignations.

Conkling was noncommittal on the subject of dismissing them to make way for a new staff which it has been reported he has picked out. Woods' place as assistant is taken by Dan M. Woodward, brother of Edward Woodward, Mayor Lane's private secretary, who until recently was employed in the waterworks departments. Woodward assumed his new duties in the same hour that Conkling went into office.

Woods, deposed from his temporary position as assistant treasurer, is to continue making the office his headquarters as marriage license agent until he has found a berth elsewhere.

### CARD OF THANKS.

The relatives of the late Mr. and Mrs. Isaac Ihiki desire to thank the many kind friends who extended sympathies and made floral offerings at the time of their bereavement.—Adv.



## Table Glassware

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